1st Quarter 2011



May 2011

# **SUMMARY**

Housing indicators for the first quarter of 2011 continue to portray a fragile recovery in the housing market. In the production sector, the number of single-family housing starts, permits, and completions all declined. In contrast, multifamily building permits and starts rose, although completions fell slightly. In the marketing sector, sales of existing homes rose, but sales of new homes dropped slightly. The Standard and Poor's Case-Shiller® national seasonally adjusted (SA) repeat-sales house price index, which is reported with a lag, recorded a 2.1-percent decline in the value of homes in the fourth quarter of 2010 compared with the third quarter and a 4.1-percent decline from year-earlier levels. The less volatile Federal Housing Finance Agency's (FHFA) purchase-only repeat-sales index, also reported on a lagged basis, estimated a 0.8-percent (SA) decrease in home values in the fourth quarter of 2010 and a 4.0-percent decline from year-earlier levels. Inventories of available homes at the current sales rate decreased in the first quarter of 2011, reaching an average rate of 7.6 months' supply of new homes and 8.1 months' supply of existing homes, down from rates of 7.9 and 9.5 months' supply, respectively, in the previous quarter.

The national homeownership rate declined in the first quarter of 2011, as did the homeownership rate for minorities. According to the Mortgage Bankers Association (MBA), the percentage of delinquencies for prime, subprime, and FHA mortgage loans all fell in the fourth quarter, while the percentage of newly initiated foreclosures declined for prime and FHA loans but increased for subprime loans (the data are reported with a 2-month lag). The advance estimate of overall real growth in the national economy for the first quarter was a 1.8-percent increase at a seasonally adjusted annual rate (SAAR), following a 3.1-percent expansion in the fourth quarter, according to the Bureau of Economic Analysis. Residential investment declined by 4.1 percent in the first quarter compared with an increase of 3.3 percent in the fourth quarter of 2010.

## **Housing Production**

Housing production indicators painted a mixed picture in the first quarter of 2011. The number of single-family

housing starts, permits issued, and completions all fell. In the multifamily sector (apartments and condominiums), the number of building permits and starts rose but completions fell a little; the absorption rate for both apartments and condominiums increased. Shipments of manufactured housing increased in the first quarter.

- Builders took out permits for new housing at a pace of 561,000 (SAAR) units during the first quarter, which was 2 percent lower than the previous quarter and 14 percent lower than a year earlier. Single-family building permits were issued for 400,000 (SAAR) units, down 5 percent from the fourth quarter of 2010 and 24 percent from year-earlier levels. Single-family permits have increased in 5 of the last 8 quarters, after having declined for 14 consecutive quarters, ending the second quarter of 2009.
- During the first quarter, builders started construction on 563,000 new housing units (SAAR), up 5 percent from the fourth quarter but down 9 percent from a year earlier. Single-family housing starts totaled 415,000 (SAAR) units, down 5 percent from the fourth quarter and 21 percent from year-earlier levels. Single-family starts have risen or remained steady in 4 of the last 8 quarters, after having fallen for 12 consecutive quarters, ending the second quarter of 2009.

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- Builders completed 537,000 (SAAR) new housing units in the first quarter, down 7 percent from the fourth quarter and 18 percent over the four-quarter period. Single-family home completions totaled 425,000 (SAAR) units, down 7 percent from the previous quarter and 8 percent from a year earlier. Completions have increased in 2 of the last 6 quarters, after having declined for 14 consecutive quarters, ending the fourth quarter of 2009.
- Manufactured housing shipments totaled 45,300 (SAAR) units in the first quarter, up 7 percent from the fourth quarter but down 13 percent from a year earlier. Onsite placements of manufactured housing, which are reported with a lag, reached 43,000 units in the fourth quarter, down 12 percent from the previous quarter and 21 percent from a year earlier. Manufactured housing shipments have increased in 3 of the last 4 quarters, following a downward trend that began after the hurricane-induced sales-order increases of late 2005.

## Marketing of Housing

Data on the housing marketing sector were mixed in the first quarter of 2011. The number of existing homes sold rose, but the number of new homes sold dropped slightly. The median sales prices of both new and existing homes declined from a year ago. The (SA) S&P/Case-Shiller® and FHFA repeat-sales house price indices, which are reported with a lag, estimated that house prices dropped in the fourth quarter of 2010 on both a quarter-over-quarter and year-over-year basis. The average months' supply of homes for sale in the first quarter fell for new and existing homes. Home builders' confidence, as measured by the National Association of Home Builders (NAHB)/Wells Fargo Housing Market Index, remained steady in the first quarter.

- During the first quarter of 2011, 294,000 (SAAR) new single-family homes were sold, down 2 percent from the 300,000 (SAAR) homes sold in the fourth quarter and down 18 percent from a year earlier.
- The NATIONAL ASSOCIATION OF REALTORS® (NAR) reported that 5.140 million (SAAR) existing homes—including single-family, townhomes, condominiums, and cooperatives—were sold in the first quarter, up 8 percent from the previous quarter but down 1 percent from year-earlier levels. According to a NAR practitioner survey, sales to first-time homebuyers accounted for 32 percent of all home sales transactions in the first quarter, the same as the previous quarter.
  - The median price of new homes sold in the first quarter was \$221,200, down 1 percent on both a quarter-to-quarter and year-to-year basis. The

- average price of new homes sold was \$259,000, down 7 percent from the previous quarter and 6 percent from a year earlier. A constant-quality house would have sold for \$274,700, down 4 percent from the previous quarter and 2 percent from a year earlier.
- NAR reported that the median price of existing homes sold was \$157,900 in the first quarter, down 7 percent from the fourth quarter and 5 percent from a year earlier. The average price of existing homes sold in the first quarter was \$205,000, 6 percent lower than the previous quarter and 3 percent lower than the first quarter of 2010. According to a NAR practitioner survey, distressed sales (foreclosures and short sales) represented 39 percent of all home sales in the first quarter, up from 34 percent in the fourth quarter. Distressed sales prices are typically 15 to 20 percent below normal market prices.
- S&P/Case-Shiller® and the FHFA both produce repeat-sales house price indices that are reported with a 2-month lag. The S&P/Case-Shiller national index (SA) estimated that home prices in the fourth quarter of 2010 were down 2.1 percent from the previous quarter and 4.1 percent from a year earlier. The FHFA purchase-only national index (SA) estimated that home prices in the fourth quarter were down 0.8 percent from the previous quarter and 4.0 percent from a year earlier. The FHFA index is based on sales financed with mortgages that have been sold to or guaranteed by Fannie Mae and Freddie Mac and tends to show less volatility than the S&P/ Case-Shiller® index. The lower volatility occurs mainly because the FHFA index excludes sales transactions associated with subprime and some "jumbo" loans and because it is transaction weighted instead of value weighted.
- During the first quarter of 2011, the average inventory of new homes for sale was 185,000 units, down 5 percent from the fourth quarter and 20 percent from a year earlier. That inventory would support 7.6 months of sales at the current sales pace, down 0.3 month from the fourth quarter and 0.1 month from a year earlier. The average inventory of existing homes for sale in the first quarter was 3.472 million units, down 6 percent from the fourth quarter but virtually the same as the first quarter of 2010. That inventory would support 8.1 months of sales at the current sales pace, down 1.4 months from the fourth quarter but the same as 1 year earlier. Of concern is the "shadow inventory" of homes as a result of the high rate of delinquencies and foreclosures, which has the potential to increase the supply of homes for sale and further depress home prices.



- The Federal Housing Administration's (FHA) share of the mortgage market, which is reported with a 2-month lag, fell in terms of both dollar volume and number of loans during the fourth quarter of 2010. Based on loan origination data, the FHA's dollar volume share of the mortgage market was 14.5 percent, down from 16.9 percent in the third quarter and 17.4 percent a year earlier. For home purchase loans, the FHA's dollar volume share was 32.3 percent, down from 35.3 percent in the third quarter and 34.0 percent a year earlier. For refinance loans, the FHA's dollar volume share was 9.4 percent in the fourth quarter, down from 10.4 percent in the previous quarter and 10.2 percent a year earlier. Based on the number of loans originated, the FHA's share of the mortgage market was 16.5 percent in the fourth quarter, down from 19.2 percent in the previous quarter and 20.8 percent a year earlier. For home purchase loans, the FHA's share of the number of new mortgage loans was 37.2 percent, down from 40.9 percent in the previous quarter and 38.8 percent a year earlier. The FHA's share of the number of new refinance loans was 10.1 percent in the fourth quarter, down from 11.1 percent in the previous quarter and 12.0 percent a year earlier.
- Home builders' optimism remained the same in the first quarter of 2011. The NAHB/Wells Fargo composite Housing Market Index was 16, the same as in the fourth quarter and a year earlier. The index for expected future sales increased slightly from 24 to 25 points. The composite index is based on three components—current market activity, future sales expectations, and prospective buyer traffic—and ranges from 0 to 100.

# Affordability, Homeownership, and Foreclosures

Housing affordability, as measured by the NAR Housing Affordability Index, increased in the first quarter of 2011. The NAR composite index estimates that a family earning the median income had 191.1 percent of the income needed to purchase a median-priced, existing single-family home, using standard lending guidelines. That value is up 8.6 percentage points over the previous quarter and 14.7 percentage points over the four-quarter period. The increase in affordability is attributed to a 0.6-percent increase in median family income and a 7-percent decrease in the median sales price of existing single-family homes, which more than offset a 28-basis-point increase in mortgage interest rates.

Estimates from the MBA's quarterly National Delinquency Survey, which is reported with a 2-month lag, showed that the overall, short-term, and serious delinquency rates for mortgages on 1- to 4-family homes fell during the fourth quarter of 2010. Delinquency rates decreased for prime, subprime, and FHA loans with the one exception of FHA seriously delinquent loans. The percentage of mortgage holders seriously delinquent on their mortgages (90 or more days past due or in the foreclosure process) fell for the fourth consecutive quarter; the rate had been rising since the third quarter of 2006. The percentage of newly initiated foreclosures (foreclosure starts) decreased for prime and FHA loans but increased for subprime loans.

According to the MBA, the (SA) delinquency rate for all mortgage loans in the fourth quarter of 2010 was 8.22 percent, down from 9.13 percent in the third quarter and 9.47 percent a year earlier. The (SA) delinquency rate for prime mortgages was 5.48 percent in the fourth quarter, down from 6.29 percent in the third quarter and 6.73 percent a year earlier. The (SA) delinquency rate for subprime mortgage loans was 23.01 percent in the fourth quarter, down from 26.23 percent in the third quarter and 25.26 percent a year earlier. For FHA loans in the MBA survey, the (SA) delinquency rate was 12.26 percent in the fourth quarter, down from 12.62 percent in the third quarter and 13.57 percent a year earlier.

Newly initiated foreclosures represented 1.27 percent of all mortgage loans in the fourth quarter, down from 1.34 percent in the third quarter but up from 1.20 percent a year earlier. The rate of newly initiated foreclosures on prime loans was 1.05 percent in the fourth quarter, down from 1.12 percent in the third quarter but up from 0.86 percent a year earlier. Foreclosures started on subprime loans rose to 3.36, up from 3.31 percent in the third quarter but down from 3.66 percent a year earlier. Not all newly initiated foreclosures end in foreclosure completions. Before the recent slowdown in the processing of foreclosures, approximately 52 percent of newly initiated foreclosures were completed 6 months later, which had been the average length of time for processing foreclosures.

The national homeownership rate was 66.4 percent in the first quarter of 2011, down from 66.5 percent in the previous quarter and 67.1 percent a year earlier. The national homeownership rate has not been this low since 1998. The homeownership rate for minority households decreased to 48.3 percent in the first quarter, from 48.5 percent in the previous quarter and 49.5 percent a year earlier. The decline in homeownership reflects the subprime lending crisis, the high rates of unemployment, and the recent severe recession. Servicers' emphasis on home retention actions, including those actions under the Making Home Affordable Program, is helping to keep the number of newly initiated and completed foreclosures down, despite high rates of mortgage delinquency. Foreclosure activity has also declined recently as lenders review internal procedures

related to the foreclosure process. This decline is likely to be temporary, however, and loan modification programs cannot help all delinquent borrowers. In this regard, servicers have indicated that completed foreclosures are likely to increase as alternatives for seriously delinquent borrowers are exhausted.

## **Multifamily Housing**

Performance in the multifamily housing sector (five or more units) improved in the first quarter of 2011. In the production sector, the number of building permits and starts increased, although completions fell slightly. The absorption rate for multifamily apartments increased, and the rental vacancy rate edged up slightly. The absorption rate for condominiums and cooperatives also increased in the first quarter.

■ During the first quarter of 2011, builders took out permits for 143,000 (SAAR) new multifamily units, up 10 percent from the fourth quarter and 31 percent from a year earlier.

- Builders started construction on 135,000 (SAAR) new multifamily units in the first quarter, up 55 percent from 87,000 units in the fourth quarter and up 64 percent from 82,000 units a year earlier. Builders completed 106,000 (SAAR) multifamily units in the first quarter, down 3 percent from the previous quarter and 42 percent from year-earlier levels.
- Market absorption of new multifamily units increased for apartments and for condos and co-ops in the first quarter of 2011. Of the total number of new apartments completed in the fourth quarter, 68 percent were leased in the first 3 months after completion, up from 64 percent in the fourth quarter and 49 percent a year earlier. Of the total number of new condos and co-ops completed in the fourth quarter of 2010, 47 percent were sold in the first quarter, up from 40 percent in the fourth quarter and 38 percent a year earlier.
- The multifamily rental vacancy rate reported by the Census Bureau was 10.5 percent in the first quarter of 2011, up marginally from 10.4 percent in the previous quarter but down from 12.2 percent a year earlier.



# A LOOK AT THE FHA'S EVOLVING MARKET SHARES BY RACE AND ETHNICITY<sup>1</sup>

#### Introduction

Much attention has been devoted to the Federal Housing Administration's (FHA's) evolving role of providing financing for the 1- to 4-family home purchase mortgage market both before and after the housing market downturn that began in 2007. In early 2008, FHA market share increased dramatically and the conventional mortgage share, in both the prime and subprime markets, was severely curtailed. An additional observation during the boom years just preceding the downturn was that FHA home purchase mortgage market shares, especially those for racial and ethnic minority borrowers, fell dramatically. During the peak boom years of 2005 and 2006, FHA overall home purchase mortgage market share declined from the levels recorded during the 1990s, which were consistently near 15 percent (by loan count), to less than 5 percent. During the boom years, conventional lenders offered a range of nontraditional (often high-risk subprime) loan products along with expedited underwriting decisions. These loan products increasingly appealed to homebuyers who were facing ever-increasing home sales prices. This shift away from FHA was even greater for many racial and ethnic minority homebuyers who until the peak boom years had been choosing more sustainable FHA financing. After the full effects of the housing downturn became evident and the boom had turned to bust, however, the trend in FHA home purchase mortgage market share, and especially the minority home purchase mortgage market, dramatically reversed to such an extent that by 2009, FHA shares not only recovered, but far exceeded the shares observed in the preceding decade. In the future, as the market undergoes institutional changes to prevent a similar boom/bust cycle, the ability of the prime conventional market to serve racial and ethnic minority homebuyers is likely to be an issue of concern to policymakers.

This article examines these FHA market trends primarily by analyzing loan origination data that were reported under the auspices of the Home Mortgage Disclosure Act (HMDA), which was enacted in 1975. HMDA data are published annually by the Board of Governors of the Federal Reserve System in conjunction with the Federal Financial Institutions Examination Council and are the most comprehensive information source on the home purchase mortgage market that enables market share estimation by finance method (for example,

conventional conforming,<sup>2</sup> FHA, other government guaranteed, and jumbol, by loan purpose (home purchase or refinance), and by racial and ethnic borrower characteristics. Other sources for FHA market share are often preferred when racial and ethnic breakouts are not required because HMDA data release comes with a typical time lag of up to a year or more, and HMDA data on home purchase mortgage market coverage are not 100 percent.<sup>3</sup> U.S. Department of Housing and Urban Development (HUD) research estimates that between 90 and 95 percent of FHA-insured originations and 75 and 85 percent of conventional originations are reported in HMDA data.

HUD's estimates of FHA market share, which are more current and complete than the estimates available from HMDA data are not straightforward calculations. Since 2009, HUD has been reporting estimates of FHA market shares from (1) internal administrative records as the source of complete FHA origination volumes (using dollar volumes of aggregate loan balance for one measure and loan counts for another), and (2) external sources on marketwide origination dollar volumes, with HUD adjustments to derive corresponding marketwide loan counts. The HUD estimates are published quarterly on HUD's website and also in U.S. Housing Market Conditions and are available through the fourth quarter of 2010.4 HMDA data, in contrast, are only available through 2009, but they provide the racial and ethnic characteristics and loan purpose data breakdowns necessary for the analysis performed in this article.

# **Background on FHA and Overall Market Share Fluctuations**

Since the 1930s, FHA has been an important component of the federal government's involvement in the national housing finance system. FHA adds liquidity (loanable funds) to the mortgage market by insuring lenders against borrower default, thereby making private lenders more willing to offer mortgages at favorable mortgage interest rates. FHA mortgage insurance is funded by mortgage insurance premiums assessed on all borrowers, and these premiums have historically been sufficient to cover FHA's insurance losses, even during economic downturns when insurance losses increase.

Historically, FHA home mortgage programs have played an important countercyclical role in the market. Prime conventional lenders and private mortgage insurers typically curtail their risk exposure in regions experiencing a recession by tightening underwriting standards to limit lending to only the most creditworthy applicants in those regions. Subprime lenders often curtail lending more severely when funding sources for higher risk loans become scarce. FHA, on the other hand, maintains its presence in all markets, providing stability and liquidity in markets experiencing recession.

Because FHA charges a mortgage insurance premium that is paid by all FHA borrowers, many homebuyers who can qualify for conventional lending with less costly private mortgage insurance choose conventional mortgages when the local economy is robust. Thus, in good times, FHA home purchase mortgage market share may decline. When the local or national economy is weak, however, conventional lenders or private insurers tighten underwriting and reduce their exposures in these markets, and FHA home purchase mortgage market shares increase as FHA continues to provide liquidity. In the post 2007 market, nearly all U.S. regions have experienced rising defaults and foreclosures, and conventional mortgage liquidity has been severely curtailed. Nationwide tightening of conventional credit is why the recent increase in FHA overall home purchase mortgage market share has been so dramatic. Figure 1 shows FHA's reported home purchase mortgage market shares quarterly from 2003 through the first quarter of 2011, based on the combined internal and external data sources noted above, illustrating the rapid increase in FHA shares after 2007.

## Estimating FHA Market Shares by Race and Ethnicity Using HMDA Data

HDMA requires most mortgage lending institutions to publicly disclose information about their home lending activity each year. The data include (1) the disposition of each application for mortgage credit (whether the loan was originated or denied); (2) the type (FHA, Department of Veterans Affairs, other governmentinsured, or conventional), purpose, lien status, and other characteristics of the mortgages that lenders originate; and (3) the demographic and other information about the borrowers including racial and ethnic characteristics. These disclosures are used to help the public determine whether institutions are adequately serving their community housing finance needs, to facilitate national fair lending law enforcement, and are valuable as a research tool, providing insights in many fields of interest.

Using HMDA data, FHA home purchase mortgage market share can be estimated by counting the number of mortgage originations used to purchase homes reported as being FHA insured and dividing this number by the reported total number of mortgages originated in the market. Similarly, FHA's share could be computed from HMDA data using aggregate dollar amounts reported for both FHA-insured originations and all loan originations, but this article focuses on FHA shares based on loan counts. FHA market shares for racial and ethnic groups are similarly calculated—just divide FHA loan counts or dollar amounts for a particular group by total origination counts or dollar amounts for that group.

When analyzing minority and ethnic market shares, focusing on loan counts avoids differences introduced by differential home sales prices by group or by region.

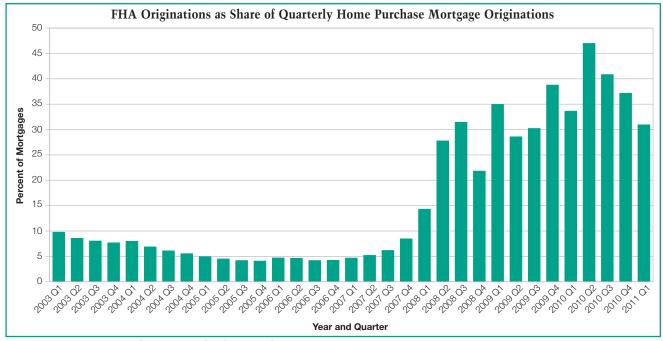
Because a small number of lenders are exempt from HMDA reporting (mostly small-volume lenders and those operating in rural or nonmetropolitan areas) HUD has estimated that HMDA data generally covers between 90 and 95 percent of FHA-insured originations, but only between 75 and 85 percent of conventional originations. That means FHA market shares computed with HMDA data may appear greater than those estimated by HUD (like those shown in Figure 1, which are based on administrative records and external total market origination estimates). For example, FHA annual home purchase mortgage market shares reported by HUD were 4.5, 6.0, 24.1, and 32.6 percent for 2006 through 2009, respectively. The corresponding FHA shares based on HMDA data are higher for each year at 5.3, 7.0, 25.5, and 37.3 percent, most likely because of the differential coverage rates in HMDA data. To adjust the HMDA data on loan origination counts for the differential coverage rates, divide the FHA counts by the average FHA coverage rate (0.93), and similarly dividing the conventional counts by the average conventional coverage rate (0.80) to better reconcile the two methods for computing FHA market share. Adjusting HMDA data counts for differential coverage is less precise when estimating market shares for racial and ethnic minority groups, however. HMDA data coverage rates by racial and ethnic group can be estimated for FHA originations using detailed HUD administrative records as the universe of FHA originations, but no comparable source exists with which to estimate the conventional market coverage rates by racial and ethnic group. The average FHA and conventional coverage rates of 0.93 and 0.80, respectively, could be applied for each racial and ethnic group in the HMDA data, but that approach would not accurately account for differential coverage across groups. Thus, this article reports market share calculations using unadjusted HMDA data, with the caveat that the resulting FHA market shares may be overstated by the differential coverage rates imbedded in HMDA data.

# FHA Market Share Trends by Race and Ethnicity

Figure 2 graphically illustrates FHA home purchase mortgage market shares overall and by selected racial or ethnic groups from 1993 through 2009 using unadjusted HMDA data of loan counts (not dollar amounts). When selecting HMDA data records for Figure 2 and all subsequent figures in this article, the criteria were to include only reported one- to four-unit (single-family) home purchase loan originations that were secured by first-lien mortgages, representing both owner- and

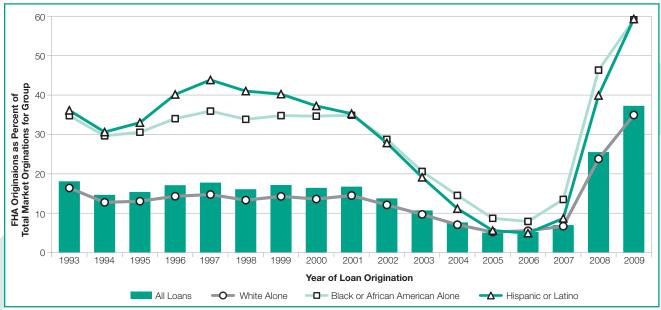


Figure 1. FHA Market Share Rose Dramatically in Response to Crisis



Source: U.S. Department of Housing and Urban Development

Figure 2. FHA Total Annual Share of 1- to 4-Family Home Purchase Market With Breakouts for Largest Borrower Racial and Ethnic Groups



FHA = Federal Housing Authority.

One- to four-unit (single-family) home purchase loan originations: first-lien, owner- and nonowner-occupant borrowers, including manufactured housing.

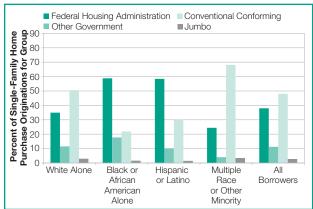
Source: Home Mortgage Disclosure Act

nonowner-occupant borrowers, and including purchases of manufactured housing. As Figure 2 shows, FHA share of the home purchase mortgage market averaged about 16 percent annually from 1993 through 2001. For the most part, the mortgage market in the 1990s was composed of conventional prime and government-insured sectors, especially in the home purchase segment for which subprime conventional loans were less prevalent. Thus, variation in FHA home purchase mortgage market share in the 1990s was primarily related to changes in the mortgage interest rate level. Whenever mortgage interest rates declined, FHA's market share declined and, proportionally, more borrowers could qualify for a conventional mortgage.

After 2001, FHA home purchase mortgage market share declined from more than 13 percent in 2002 to approximately 5 percent in 2005 and 2006. Sustained low interest rate levels were the primary cause of the initial decline in FHA market share. The availability of innovative, but risky, subprime and nontraditional mortgages, however, along with expedited underwriting decisions that were made possible by automated underwriting advances (or, as some analysts have conjectured, a near absence of underwriting), had increasing appeal to homebuyers facing ever higher home sales prices. These trends increased the number of borrowers who could purchase a home without FHA, which led to further FHA market share decline.

FHA home purchase mortgage market share dramatically increased in 2008; the conventional market tightened underwriting, especially in the nontraditional sectors; and the home purchase mortgage market contracted with falling home sales prices. FHA share, as reported by HMDA data, increased from approximately 7 percent in 2007 to 26 and 37 percent, respectively, in 2008 and 2009.

Figure 3-A. 2009 Mortgage Sector Shares by Racial and Ethnic Group



Excludes loans for which race and ethnicity are missing or not reported.

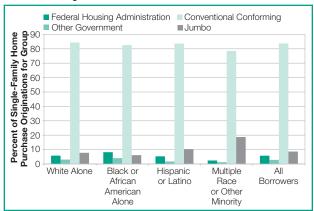
Source: U.S. Department of Housing and Urban Development analysis of 2009 Home Mortgage Disclosure Act data

For racial and ethnic minorities, particularly Blacks and Hispanics, the swings in FHA market share over this time were even greater. Figure 2 shows that among borrowers in these two racial and ethnic groups, their FHA shares peaked in 1997 at 36 percent for Blacks, and 44 percent for Hispanics. Their respective FHA shares declined rapidly between 2001 and 2006, with the share for Blacks dropping dramatically to 8 percent in 2006, and the share for Hispanics falling even more dramatically to 5 percent in 2006. It is likely the case that a relatively higher proportion of racial and ethnic minority homebuyers, who until the peak boom years had been choosing more sustainable FHA financing, were attracted to the subprime and nontraditional conventional market sectors during the boom years of 2002 through 2006.

In 2008 and 2009, the increase in FHA share for Blacks and Hispanics was even greater than that for FHA as a whole. In these 2 years, FHA shares increased to 46 and 59 percent, respectively, for Blacks, and to 40 and 59 percent, respectively, for Hispanics. Blacks and Hispanics appear to have been affected more by the tightening of prime conventional underwriting requirements during these 2 years; the drying up of the subprime and nontraditional loan markets resulted in relatively more need for FHA's less restricted underwriting requirements. Going forward, the ability of the prime conventional market to serve racial and ethnic minority homebuyers in the post-crisis financial environment is likely to be an issue of concern to policymakers.

The remainder of this article presents a table and additional figures that detail the trends in racial and ethnic home purchase lending patterns between 2006 and 2009, based on HMDA data. Figures 3-A and 3-B, for example, show the large shifts that occurred between 2006 and

Figure 3-B. 2006 Mortgage Sector Shares by Racial and Ethnic Group



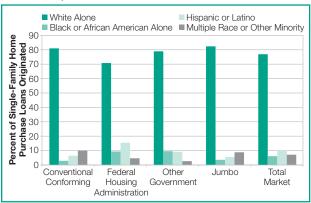
Excludes loans for which race and ethnicity are missing or not reported.

Source: U.S. Department of Housing and Urban Development analysis of 2009 Home Mortgage Disclosure Act data



2009 in the mortgage sector shares (for all sectors not just FHA shares) by racial and ethnic group. In 2006, nearly 80 percent or more of the homebuyers in each group were using conventional loans, but by 2009, with the exception of Asians, only 50 percent or less of homebuyers were using conventional loans. Figures 4-A and

Figure 4-A. 2009 Racial and Ethnic Distribution of Business by Loan Sector

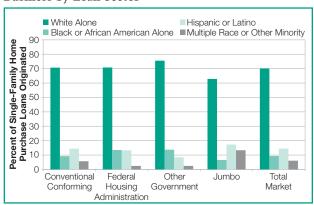


Excludes loans for which race and ethnicity are missing or not reported.

Source: U.S. Department of Housing and Urban Development analysis of 2009 Home Mortgage Disclosure Act data

4-B show the shifts that occurred between 2006 and 2009 in the racial and ethnic distribution of the home purchase loans made by lending sector. Finally, Table 1 provides the detailed HMDA data loan counts of home purchase loans by racial and ethnic group and by lending sector for each year from 2006 through 2009.

Figure 4-B. 2006 Racial and Ethnic Distribution of Business by Loan Sector



Excludes loans for which race and ethnicity are missing or not reported.

Source: U.S. Department of Housing and Urban Development analysis of 2009 Home Mortgage Disclosure Act data

Table 1. Detailed Breakouts of 2006 Through 2009 HMDA-Reported Home Purchase Mortgage Originations by Borrower Race and Ethnicity and Loan Sector

| 2009 HMDA  |                         |           |                     |        |                 |  |
|--|-------------------------|-----------|---------------------|--------|-----------------|--|
| Borrower Race and Ethnicity by Loan Sector—Counts of Mortgages Originated* |                         |           |                     |        |                 |  |
|  | Loan Sector             |           |                     |        |                 |  |
| Borrower Race and Ethnicity  | Conventional Conforming | FHA       | Other<br>Government | Jumbo  | Total<br>Market |  |
| Hispanic or Latino   | 74,619                  | 145,337   | 25,171              | 3,689  | 248,816         |  |
| American Indian/Alaska Native/   | 7,271                   | 8,185     | 2,568               | 454    | 18,478          |  |
| Native Hawaiian  |                         |           |                     |        |                 |  |
| Asian alone  | 107,369                 | 31,093    | 3,026               | 5,400  | 146,888         |  |
| Black or African American alone  | 32,456                  | 87,203    | 26,320              | 2,372  | 148,351         |  |
| White alone  | 969,502                 | 670,234   | 220,991             | 57,042 | 1,917,769       |  |
| Two or more races  | 3,364                   | 3,044     | 1,355               | 136    | 7,899           |  |
| Not provided/not applicable  | 141,337                 | 75,884    | 22,235              | 11,699 | 251,155         |  |
| All borrowers  | 1,335,918               | 1,020,980 | 301,666             | 80,792 | 2,739,356       |  |

Table 1. Detailed Breakouts of 2006 Through 2009 HMDA-Reported Home Purchase Mortgage Originations by Borrower Race and Ethnicity and Loan Sector (continued)

| 2008 HMDA  |                         |         |                     |        |                 |  |
|--|-------------------------|---------|---------------------|--------|-----------------|--|
| Borrower Race and Ethnicity by Loan Sector—Counts of Mortgages Originated* |                         |         |                     |        |                 |  |
|  | Loan Sector             |         |                     |        |                 |  |
| Borrower Race and Ethnicity  | Conventional Conforming | FHA     | Other<br>Government | Jumbo  | Total<br>Market |  |
| Hispanic or Latino   | 144,633                 | 107,857 | 16,757              | 2,574  | 271,821         |  |
| American Indian/Alaska Native/   | 10,877                  | 6,348   | 1,823               | 300    | 19,348          |  |
| Native Hawaiian  |                         |         |                     |        |                 |  |
| Asian alone  | 122,385                 | 15,395  | 1,909               | 5,207  | 144,896         |  |
| Black or African American alone  | 75,008                  | 83,846  | 21,046              | 1,488  | 181,388         |  |
| White alone  | 1,404,812               | 501,327 | 146,159             | 51,944 | 2,104,242       |  |
| Two or more races  | 5,066                   | 2,402   | 910                 | 160    | 8,538           |  |
| Not provided/not applicable  | 206,158                 | 54,141  | 15,069              | 15,959 | 291,327         |  |
| All borrowers  | 1,968,939               | 771,316 | 203,673             | 77,632 | 3,021,560       |  |

| 2007 HMDA  |                         |         |                     |         |                 |  |
|--|-------------------------|---------|---------------------|---------|-----------------|--|
| Borrower Race and Ethnicity by Loan Sector—Counts of Mortgages Originated* |                         |         |                     |         |                 |  |
|  | Loan Sector             |         |                     |         |                 |  |
| Borrower Race and Ethnicity  | Conventional Conforming | FHA     | Other<br>Government | Jumbo   | Total<br>Market |  |
| Hispanic or Latino   | 333,356                 | 36,084  | 11,583              | 29,899  | 410,922         |  |
| American Indian/Alaska Native/   | 19,805                  | 2,740   | 1,241               | 2,458   | 26,244          |  |
| Native Hawaiian  |                         |         |                     |         |                 |  |
| Asian alone  | 143,284                 | 3,025   | 1,172               | 33,651  | 181,132         |  |
| Black or African American alone  | 225,550                 | 40,113  | 17,360              | 13,741  | 296,764         |  |
| White alone  | 2,264,670               | 183,885 | 96,764              | 188,569 | 2,733,888       |  |
| Two or more races  | 8,294                   | 849     | 576                 | 767     | 10,486          |  |
| Not provided/not applicable  | 319,415                 | 16,943  | 9,914               | 47,494  | 393,766         |  |
| All borrowers  | 3,314,374               | 283,639 | 138,610             | 316,579 | 4,053,202       |  |

| 2006 HMDA  |                         |         |                     |         |                 |
|--|-------------------------|---------|---------------------|---------|-----------------|
| Borrower Race and Ethnicity by Loan Sector—Counts of Mortgages Originated* |                         |         |                     |         |                 |
|  | Loan Sector             |         |                     |         |                 |
| Borrower Race and Ethnicity  | Conventional Conforming | FHA     | Other<br>Government | Jumbo   | Total<br>Market |
| Hispanic or Latino   | 575,764                 | 35,155  | 10,498              | 69,636  | 691,053         |
| American Indian/Alaska Native/   | 28,502                  | 2,434   | 1,303               | 4,592   | 36,831          |
| Native Hawaiian  |                         |         |                     |         |                 |
| Asian alone  | 188,110                 | 3,147   | 1,247               | 47,988  | 240,492         |
| Black or African American alone  | 368,311                 | 35,648  | 17,195              | 26,433  | 447,587         |
| White alone  | 2,826,390               | 187,310 | 94,967              | 253,409 | 3,362,076       |
| Two or more races  | 10,667                  | 821     | 513                 | 1,140   | 13,141          |
| Not provided/not applicable  | 423,386                 | 15,463  | 8,522               | 61,110  | 508,481         |
| All borrowers  | 4,421,130               | 279,978 | 134,245             | 464,308 | 5,299,661       |

HMDA = Home Mortgage Disclosure Act. FHA = Federal Housing Authority.

Note: Counts of Mortgages Originated—Unadjusted\*.

Source: U.S. Department of Housing and Urban Development analysis of HDMA data

<sup>\*</sup>One- to four-unit (single-family) home purchase loan originations: first lien, owner- and nonowner-occupant, including manufactured housing. HMDA data not adjusted for differential coverage of FHA and conventional loans.



#### **Notes**

<sup>1</sup> Contributions to this article were made by Edward Szymanoski, Randall Scheessele, and Christian Malagon of HUD and by Ismail Mohammed from the firm of L3-Stratis.

<sup>2</sup> "Conforming," in this context, means that the original loan balance did not exceed the conforming limit governing eligible loan purchases by Fannie Mae or Freddie Mac, the two government-sponsored enterprises that provide liquidity to the conventional mortgage market. Conventional loans above the conforming limit are called "jumbo loans." The national conforming loan limit for mortgages that finance single-family properties was \$417,000 for the 2006through-2008 period, with limits 50 percent higher for four high-cost areas: Alaska, Hawaii, Guam, and the U.S. Virgin Islands. Beginning early in 2008, the Economic Stimulus Act of 2008 and the American Reinvestment and Recovery Act of 2009 temporarily raised the limits up to \$729,750 in certain additional high-cost areas based upon local median sales price. Permanent limits are now set under the terms of the Housing and Economic Recovery Act of 2008. In 2011, the one-unit conforming loan limit ranges from \$417,000 to \$729,750 in high-cost areas in the continental United States. (Exceptions are given for counties in Hawaii and go as high as \$793,750.)

<sup>3</sup> For an examination of HMDA coverage of the mortgage market see Scheessele, Randall M. "HMDA Coverage of the Mortgage Market," *Housing Finance Working Paper Series*. U.S. Department of Housing and Urban Development. July 1998.

<sup>4</sup> See http://portal.hud.gov/hudportal/HUD?src=/program\_offices/housing/rmra/oe/rpts/fhamktsh/fhamktqtrly.

Although HUD collects extensive data on each loan that FHA insures, a complete set of comparable data does not exist on conventional lending. Private industry sources, which publish their own mortgage share estimates, often rely on several sources of data and generally report overall market shares based only on aggregate dollar volumes. In general, these industry estimates do not report shares by loan count and do not disaggregate by loan purpose (home purchase, refinance, or home improvement). The HUD market share estimates start with administrative records on FHA overall originations by dollar volume and by loan count and loan purpose. HUD relies on Mortgage Bankers Association (MBA) data on origination aggregate dollar volumes by loan purpose and Core Logic Servicing data on average loan size by loan purpose for deriving estimated origination loan counts from the MBA dollar volumes. HUD combines these data to estimate FHA market shares. HUD's methodology was discussed in greater detail in "New Tables Document the Rise in FHA's Share of the 1- to 4-Family Mortgage Market" in U.S. Housing Market Conditions, 2nd Quarter 2009.

<sup>5</sup> FHA's share of the refinance market for 1- to 4-family homes is typically less than its share of the home purchase mortgage market. This share difference is because of the fact that more homeowners seeking to refinance an existing mortgage are able to qualify for conventional loans with or without private mortgage insurance, and relatively fewer need to pay FHA's higher mortgage insurance premiums. Refinance market shares are not considered in this article.

<sup>6</sup> Note that these counts exclude borrowers with one or more coborrowers who report multiple race identifiers for example, a Black borrower with a White coborrower would be classified as a multiple race borrower and reported in a separate racial category in Figures 2 through 5 in this article.